

Message Text

SECRET

PAGE 01 CAIRO 06202 261557Z
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W
-----047009 261559Z /45
Z 261548Z FEB 78 ZFF-4
FM AMEMBASSY CAIRO
TO SECSTATE WASHDC FLASH 6010
AMCONSUL JERUSALEM FLASH
AMEMBASSY TEL AVIV NIACT IMMEDIATE

S E C R E T CAIRO 06202

EXDIS (DISTRIBUTE AS NODIS)

JERUSALEM FOR USDEL ATHERTON

E.O. 11652: GDS
TAGS: PGOV, XF, US
SUBJECT: SADAT'S ORAL MESSAGE TO BEGIN

REF: (A) JERUSALEM 524, (B) CAIRO 6172

1. I AGREE IT IS IMPORTANT THAT ROY BE ABLE TO EXPLAIN
AS CLEARLY AS POSSIBLE SADAT'S THINKING THAT WENT INTO
HIS ORAL MESSAGE TO BEGIN. IT WILL BE DIFFICULT ENOUGH
TO DO SO AND IF ROY HAS ANY DOUBTS ABOUT THE MEANING OF
ANY OF SADAT'S STATEMENTS, IT IS BETTER TO OBTAIN
CLARIFICATION FROM SADAT BEFORE DELIVERING THE ORAL
MESSAGE.

2. IT WILL BE EVIDENT THAT SADAT'S ORAL MESSAGE AGAIN
UNDERScores THE CONCEPTUAL DIFFERENCE BETWEEN HIS APPROACH
AND THAT OF THE ISRAELIS. HE YEARNs WITH ONE STROKE OF
THE PEN TO REACH AGREEMENT IN PRINCIPLE ON WHAT THE SUB-
STANCE OF A SETTLEMENT SHOULD BE AND THEN LEAVE THE DETAILS
TO BE NEGOTIATED LATER. HE SEES THE ISRAELIS, IN THEIR
EARLIER APPROACH TO THE WORKING PAPER AND NOW TO THE
SECRET

SECRET

PAGE 02 CAIRO 06202 261557Z

DECLARATION OF PRINCIPLES, AS ADOPTING A LEGALISTIC
APPROACH ON GUIDELINES IN THE KNOWLEDGE THAT BY DOING
SO THEY HOPE TO BE ABLE TO SHAPE THE FUTURE SETTLEMENT
ALONG LINES DESIRED BY THEM. IN SADAT'S MIND, THERE IS
NO INTERNAL CONTRADICTION BETWEEN HIS MESSAGE AND HIS
WILLINGNESS TO CONTINUE EFFORT WORK OUT SATISFACTORY
DECLARATION OF PRINCIPLES. HE DOUBTS THAT LATTER WILL

PROVE POSSIBLE AND TALKS OF ISRAELIS DELIBERATELY SPINNING OUT THIS EFFORT FOR YEARS IN ORDER TO BUY TIME. IN THE ISRAELI AND OUR MINDS, THERE IS A CONTRADICTION. IT IS PRECISELY ON THIS CONCEPTUAL DIFFERENCE THAT, I FEAR, THE PRESENT PEACE EFFORT THREATENS EVENTUALLY TO FOUNDER.

3. THE MOST DIFFICULT POINT FOR SADAT TO ACCEPT WILL BE THE EXPIRY OF HIS COMMITMENT TO RENEW THE UNEF MANDATE AFTER OCTOBER 1978. THIS IS A TRICKY AND SENSITIVE ISSUE WITH HIM. I RECALL THAT WHEN SADAT FIRST SAW AND WAS ASKED TO SIGN THE SEPTEMBER 1, 1975, UNEF LETTER TO PRESIDENT FORD, HE BALKED AND SAID HE HAD ONLY AGREED TO A TWO YEAR UNEF RENEWAL. IT TOOK FORMER FONMIN FAHMY TO PERSUADE HIM THAT THE POINT HAD NO REAL SIGNIFICANCE AND SADAT FINALLY SIGNED. SADAT IS NO LAWYER AND HAS FROM THE OUTSET CONSIDERED OCTOBER 1978 AS SPELLING THE END OF SOME OF HIS SINAI II COMMITMENTS, ESPECIALLY WITH RESPECT TO UNEF RENEWAL. THIS IS WHAT HE GENUINELY BELIEVES. WHEN ROY STARTS CITING TEXTUAL LANGUAGE TO HIM SHOWING THAT HE HAS BEEN WRONG ALL THE TIME, HE WILL BE VERY UPSET AND CONSIDER THAT WE AND FAHMY HAVE DUPED HIM. I THINK I AM THE ONLY ONE WHO HAS THUS FAR MADE THE POINT TO HIM THAT SINAI II, AS AN AGREEMENT, DOES NOT EXPIRE IN THREE YEARS, BUT HE HAS THAT NOTION STUCK IN HIS CRAW AND IT WILL NOT BE EASY TO DISLODGE.

SECRET

SECRET

PAGE 03 CAIRO 06202 261557Z

4. SINCE SADAT EXPECTS ROY TO DELIVER MESSAGE TO BEGIN TOMORROW, AND GIVEN ROY'S IDEA THAT PERHAPS DELIVERY SHOULD BE POSTPONED AND THE SHORTNESS OF TIME, I THOUGHT IT BEST TO CALL KAMEL IN ORDER TO BRIEF HIM IN GENERAL TERMS ON THE QUESTIONS ROY HAS RAISED. KAMEL AGREED IT IS ESSENTIAL THAT ROY BE FULLY CLEAR ON SADAT'S THINKING BEFORE DELIVERING THE ORAL MESSAGE AND PERSONALLY SAW NO REASON WHY DELIVERY SHOULD NOT BE DELAYED UNTIL LATER THIS WEEK FOLLOWING ANOTHER VISIT BY ROY TO CAIRO. HE WANTS TO CHECK THIS OUT WITH SADAT TONIGHT, HOWEVER, AND UNDERTOOK TO LET ME HAVE SADAT'S REACTION SOMETIME LATE THIS EVENING. WILL SEND FOLLOW UP MESSAGE SOON AS KAMEL IS ABLE TO GIVE ME SADAT'S ANSWER. EILTS

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PEACE, POLITICAL SETTLEMENT, DIPLOMATIC COMMUNICATIONS, NEGOTIATIONS, CAT-B
Control Number: n/a
Copy: SINGLE
Draft Date: 26 feb 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978CAIRO06202
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: OA 19840226
Errors: n/a
Expiration:
Film Number: P850059-2088
Format: TEL
From: CAIRO
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780212/aaaaajlq.tel
Line Count: 107
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: dfe221cf-c288-dd11-92da-001cc4696bcc
Office: ACTION NODS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: 78 JERUSALEM 524, 78 CAIRO 6172
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3471794
Secure: OPEN
Status: <DBA CHANGED> MCM 20040616; <DBA CHANGED> MCM 20040616
Subject: SADAT'S ORAL MESSAGE TO BEGIN
TAGS: PREL, PGOV, PBOR, XF, US, EG, (SADAT, ANWAR), (BEGIN, MENACHEM)
To: STATE JERUSALEM MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/dfe221cf-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014